

-OFFICIAL PUBLICATION OF-

# THE COALITION

THE NATIONAL NARCOTIC OFFICERS ASSOCIATIONS COALITION



**You say  
you want  
a resolution?  
Page 8**

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**Join  
the  
fight!**

**On the Cover:**

*USS Midway in San Diego Port, photo by Bill Butka, Editor*

**TO BECOME A MEMBER OF NNOAC**

You must establish a local or state narcotics officers association. The membership fees are \$500 per year for member states with over 1000 members in their association, \$300 per year for associations with 500 or more members and \$200 per year for associations with under 500 members. For more information on how to become a member or for additional information please contact one of our Executive Board Members.

**Submission Guidelines**

*The Coalition* is published twice per year. Any articles or photographs received after the deadlines will be held for the next edition. Please, **DO NOT** type in ALL CAPS. All articles must be signed to be printed. The editor reserves the right to edit any submission for clarity, brevity, etc. Photos must be captioned. Do not staple captions to, or write on photos. Submit articles to: William Butka, Phoenix Park Ste. 10, 29 North Plains Hwy., Wallingford, CT 06492. If you have any questions, call **203-627-2644** or **860-258-5856** or e-mail: [webutka@snet.net](mailto:webutka@snet.net).

**Deadlines for  
Submissions by Issue**

Issue	Deadline
1st Edition	January 1
2nd Edition	August 1



# PRESIDENT'S REPORT

By Ronald Brooks, President



President Ron Brooks

It seems like yesterday that we were in Washington, D.C. for the NNOAC's Board of Delegates meeting, but the older I get the faster time seems to fly. In fact, it was almost one year ago last February, that we were gathered in our nation's capital to conduct the important work of our coalition.

Like other associations, we were wondering what impact the new administration would have on our issues. Attorney General Eric Holder had just been confirmed by the United States Senate, Drug Czar Gil Kerlikowske would not be sworn in until May 7th and the White House had not yet nominated a DEA Administrator.

Like many of you, I was cautiously optimistic because Joseph Biden, a recipient of the NNOAC's "Member of the Senate Award" and a long-standing friend of law enforcement was now the vice-president and Director Kerlikowske, a career cop, was slated to be the Director of ONDCP.

Almost immediately, the White House and Congress worked together to add much needed funding to the COPS and Byrne Justice Assistance Grant Programs. This infusion of funding was badly needed to stop the hemorrhaging from drug task force budgets and it allowed many law enforcement agencies to begin rebuilding programs that had been devastated by cuts that occurred during the prior administration. Like each of you, I truly appreciated the support provided by the president and congress to begin rebuilding important state, local and tribal law enforcement programs.

Unfortunately, what has occurred during the past year has left me wondering about the continued support for drug enforcement from America's policy makers. President Obama and Director Kerlikowske have said that the legalization of marijuana or other drugs is not in their agenda. Unfortunately, favorable comments regarding the use of medical marijuana during his campaign for the presidency seems to have energized the debate surrounding allowing marijuana to be used for medical purposes.

On October 19, 2009, Attorney General Holder issued new guidelines that re-prioritized federal enforcement and prosecution efforts regarding medical marijuana cases. While these guidelines probably have little or no impact on existing practice, mostly because cops were never arresting persons for simple marijuana possession or use, especially when the user had a medical marijuana card, the guidelines seem to have signaled a sea change for the legalization community.

*Continued on next page*

*“Unfortunately, what has occurred during the past year has left me wondering about the continued support for drug enforcement from America’s policy makers.”*

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## PRESIDENT'S REPORT, CONT

In the drug policy arena, message and words are very important and anything that can be spun by the legalizers will be used against us. The legalizers have been encouraged by having a president who admitted to using marijuana and cocaine. That same president made statements during the campaign that seemed to support changes in marijuana policy and now those changes have begun in the form of the Attorney General's guidelines. Organizations like the Marijuana Policy Project, the Drug Policy Alliance and National Organization for the Reform of Marijuana Laws (NORML) have taken portions of the Attorney General's guidelines and spun them to sound as if this administration is moving to legalize drugs. Never in my professional lifetime have I seen such a surge in legalization activity.

In addition to the marijuana guidelines, Senator Jim Webb of Virginia has introduced legislation to create a commission to study the criminal justice system. At first blush, that sounds like a great idea. After all, there has not been a commission to study the criminal justice system since the Johnson Administration. Unfortunately, after reading the proposed legislation it was apparent that this bill began with a premise that America's drug policy needed to be overhauled and that alternatives to arrest and incarceration should be developed. I am proud to say the NNOAC was one of the first groups to identify the problems with this legislation. Much of the bill language seemed to come right out of the legalization handbook and ignored the many success that have been the direct result of America's abstinence based drug prevention policy and the heroic efforts of America's law enforcement officers. There was no mention of record reductions in drug use and violent crime. Rather, the bill started with the presumption that all that we have done during this unprecedented period of criminal justice success needed to be revamped.

The NNOAC came together with many of our partners including: the International Association of Chiefs of Police (IACP), National Sheriff's Association (NSA), Fraternal Order of Police (FOP), National District Attorney's Association (NDAA) and the National Troopers Coalition. We began to analyze the bill and catalog our concerns. We worked to develop a shared position on what changes would need to occur to make this legislation acceptable to law enforcement. Ben Bawden of The Charles Group worked closely with our partners to prepare the legislative analysis

with our responses. Ben and I met with Senator Webb and his staff on several occasions as well as other key Senators and Senate and House staffers. The NNOAC continues to oppose the Webb bill and Senator Webb's staff has made significant changes in the bill to address our concerns. All of this has demonstrated the continued importance of remaining vigilant on Capitol Hill and how collaboration with associations and organizations that share our views can lead to successful results, really no surprise based upon our experience in the Byrne and HIDTA funding battles. .

Unfortunately, the Webb bill is not my only concern. There continues to be a significant effort by the Administration and some in the Congress to eliminate the crack-powder disparity which could result in ending enhanced penalties for crack cocaine offenses. The NNOAC has agreed to continue the dialogues for sentencing reform but we steadfastly oppose any move to change the sentencing disparity to make powder and crack cocaine equal. NNOAC Vice President Bob Bushman delivered powerful testimony in the House Crime Subcommittee regarding sentencing reform and his testimony continues to help frame the debate and to be used by the Charles Group to demonstrate the reasons for our position.

The legalizers have taken advantage of shifting public opinion to push marijuana decriminalization and legalization efforts at the federal, state and local levels. Representative Barney Frank has introduced legislation to allow marijuana to be made available for medical marijuana users and a second bill to legalize the simple possession of marijuana by adults. California Assemblyman Tom Ammiano introduced a bill to legalize marijuana in California. Many legalization organizations that have previously supported decriminalization or medical use of marijuana are now calling for the outright legalization of marijuana. This is despite the growing body of scientific evidence regarding the growing marijuana addiction rate and the mental and physical health threats caused by marijuana use. Some groups like Law Enforcement Against Prohibition (LEAP) who claim to represent the views of police officers are calling for the legalization of all drugs. We must do everything that we can to make sure that LEAP is discredited and that the public understands that it is organizations like the NNOAC, FOP, IAC and NSA that represent America's law enforcement professionals, not a small fringe group like LEAP.

***“Never in my professional lifetime  
have I seen such a surge in legalization activity.”***

Obviously, we have our work cut out for us. If we are going to continue to advocate for adequate funding for programs such as Byrne, RISS, HIDTA and the National Guard's Counterdrug Programs while combating drug legalization and developing new drug polices such as our effort to schedule pseudoephedrine, we must remain committed to our ideals. The work of our state associations and that of the NNOAC and our other national partners are more important than at anytime in the NNOAC's existence. When it comes to fighting legalization, the NNOAC will continue to lead the fight because it is our members that see the devastating results of drug use every day. We must not succumb to the political pressure to abandon what we believe in just to be politically correct. Each of us knows in our hearts and minds that we must continue to be the voice of reason in the drug policy debate. We owe it to every American that we are sworn to protect and especially to all of our brothers and sisters who have suffered injuries or paid the ultimate price while protecting

their communities from drugs.

I am proud that the NNOAC, despite having a small budget and a relatively small presence in Washington is recognized as a leader on major national public safety issues such as the Webb Crime Commission bill, the debate on marijuana legalization and the fight to continue funding drug task forces. I am proud to be a career dope cop and prouder yet to work on behalf of the true American heroes represented by the NNOAC.

In closing, I want to thank the California Narcotic Officer's Association (CNOA) and President Gil Van Attenhoven for hosting a great mid-year NNOAC meeting in San Diego. I am sure that each of you who attended will agree that CNOA's hospitality, social program and meeting agenda made for a memorable conference. Please be safe as you do the dangerous work of protecting our cities and towns from the scourge of illegal drug and I hope to see many of you in Washington, D.C. □

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## EXECUTIVE DIRECTOR'S REPORT

*By Richard Sloan, Executive Director*



**Executive Director  
Richard M. Sloan**

December 29, 2009  
Executive Directors Report

**M**erry Christmas and a Happy New Year! I hope all of you had a wonderful time over the holidays and are looking forward to a busy 2010. The NNOAC meeting in San Diego that was sponsored by the California Narcotic Officers' Association was a great success with over 150 in attendance. I would personally like to thank all those members of CNOA and President Gil VanAttenhoven who participated in securing the location and putting on an excellent conference.

Looking forward into 2010, our midyear meeting will be sponsored by the Tennessee Narcotic Officers Association on a date that has yet to be selected. We are in the process of working with IIR in re-doing our web site which will be more informative and user friendly.

Our Washington DC meeting commencing on January 30th thru February 4, 2010 will be our most important meeting of the year with lots of issues i.e.; Medical Marijuana, RISS, Byrne/JAG etc. This why it is most urgent that all members of the National Narcotic Officers' Associations' Coalition try very hard to attend this meeting.

I look forward to seeing all of you in Washington DC. Have a Happy New Year and stay safe! □

**Richard M. Sloan  
Executive Director/NNOAC**



# NNOAC Fall Meeting Hosted by CNOA

September 15-18, 2009

By Bob Cooke, Regional Director NNOAC

Past President CNOA (2005)

The National Narcotic Officers' Association Coalition only meets twice a year. In February we gather in Washington DC to hold meetings with our state's Congressional Members. This is when we advocate for federal Byrne and JAG funding for state and local agencies' multi-jurisdictional task forces. We also educate our congress members on current drug problems, the importance of drug enforcement, Drug Courts, our National Guard's Counterdrug Program, the HIDTA programs, the **Regional Information Sharing Systems** - RISS program (Western States Information Network), and the dangers of drug legalization.

To plan for this annual DC trip it is important that the state associations, including CNOA, meet annually to set goals, discuss state and national legislative concerns and develop strategies. This year CNOA and our 8 Regions hosted the Annual Fall meeting in San Diego. I gratefully acknowledge and thank all of our Regional Chairpersons and members for their participation and attendance. There were more than thirty (30) CNOA members in attendance. This was the best attended Fall Meeting in the last five years. President Gil VanAttenhoven planned the meeting, the location and obtained corporate sponsors to off-set attendee's costs and expenses.

NNOAC President Ron Brooks' leadership and reputation throughout Washington DC enabled him to put an outstanding agenda together. Speakers and presenters included CNOA's Capital watchdog John Lovell, Esq. who made a great presentation on how to beat the legalizers – specifically George Soros; David Johnson, US Ambassador to Mexico & Assistant Secretary for International



*NNOAC Board of Directors  
with the new Drug Czar R. Gil Kerlikowske.*

Narcotic and Law Enforcement gave us an update on the progress of the Merida Initiative in Mexico. General Barry McCaffrey (US Army retired and former Drug Czar) also made a great presentation on the threats posed by Mexican Drug Trafficking and Mexico's successes and commitment to their real war on drugs. Their comments were very complimentary for Mexico's President Calderon and his commitment to Mexico's extremely troubling drug situation.

NNOAC employs the Charles Group, a professional government affairs firm, in Washington DC. We are very fortunate that this group provides their outstanding service and terrific representation for the NNOAC. They are represented by Mr. Ben Bawden, Vice President of Government Operations. Mr. Bawden spoke on the threats, challenges and opportunities for keeping the NNOAC effective in Washington DC. He stressed the importance of strategizing now for the building wave of legalization efforts across the country.

### **Other key speakers:**

Gerard P. Lynch Esq., CEO National RISS Program; Colonel Perry Cubeta, Counterdrug Division Chief, Nat'l Guard Bureau HQ; Mr. John Redman, Executive Director, Californians for a Drug Free Youth; Mr. Bob Pennal, Regional Coordinator WSIN; Mr. Tony Loya, Director Nat'l Meth and Pharmaceuticals Initiative; Mr. Tommy LaNier, Director of the Nat'l Marijuana Initiative; Dr Paul Chabot, Founder of the Coalition for a Drug Free California; DEA Supervisory Special Agent Cris Hoover gave us an up to date look at the "La Familia" organization in Mexico.

The Honorable Rob Bovett, District Attorney for Lincoln County Oregon was immersed in Oregon's successful fight to control Pseudoephedrine by restricting the sales by prescription only. He provided us with insight and expertise to re-try this again in California.

Another key figure, who somehow cleared his schedule to meet with us, was new Drug Czar, the Honorable R. Gil Kerlikowske. He was appointed by President Obama to head the Office of National Drug Control Strategy (ONDCP). Once again he pointed out that the word "legalization" is not in his, nor President Obama's vocabulary. However he made it clear that prevention programs and education are very important to this administration. At the conclusion we presented Mr. Kerlikowske's with a NNOAC Resolution.

This is the first and only resolution that the NNOAC has ever drafted. See page 8.

On the last day of the meeting NNOAC attendees were taken to the Mexico border for an informative tour by the U.S. Customs and Border Protection. The massive lines of vehicles, in 25 lanes, waiting to cross into the United States presents huge problems.

In conclusion we all agreed that we must have a strong voice and a common message regarding our biggest concern and most serious threat to public safety and law enforcement – drug legalization. Everyone in American Law Enforcement must educate themselves on this issue. Read, copy, listen and write down some bullet points to respond to those that tout "decriminalization, harm reduction and medical marijuana." We need to protect our youth and promote safe, drug free environments by protecting Americans from organized efforts to normalize illegal drug use. □

## FRIENDS



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## National Narcotic Officers' Associations' Coalition

# RESOLUTION

Whereas, effective drug policy requires a dedicated commitment by local, state, and federal governments and community members to develop and provide robust prevention, education, treatment, and law enforcement programs; and

Whereas, the enforcement of drug laws plays an essential role in public safety by deterring drug use and abuse for millions of Americans through the interdiction of illegal drugs, the investigation, arrest, and prosecution of drug traffickers and violent offenders, and by reinforcing prevention messages with real consequences; and

Whereas, as a world leader the United States has an obligation to partner nations to implement and enforce effective drug policies; and

Whereas, drug law enforcement plays a critical role in preserving public safety by diverting those who suffer from the disease of addiction into treatment and recovery programs, and is a catalyst for over 2,000 Drug Court programs; and

Whereas, illegal drug abuse leads to property and violent crime, traffic fatalities, and chronic disease, and exacts a severe toll on communities, families, and individual Americans; and

Whereas, overall crime and drug use rates in the United States have fallen significantly since the 1970s due to strong drug and criminal laws, and due to effective enforcement of those laws by law enforcement officers including narcotic officers; and



Whereas, marijuana is a powerful and addictive drug that has led to tragic consequences for users, their friends, and families and often leads to further substance abuse; and

Whereas, “medical” marijuana initiatives that have circumvented standards for medical research and evaluation have been advanced at the state and federal levels as a strategy to effectively legalize marijuana; and

Whereas, the vast majority of teens admitted to addiction treatment programs seek treatment for marijuana dependence; and

Whereas, the Attorney General of the United States has not provided definitive guidance to support the enforcement of federal law with regard to marijuana; and

Whereas, H.R. 2835 (111<sup>th</sup> Congress), introduced by Representative Barney Frank (D-MA), would remove marijuana from Schedule I of the Controlled Substances Act and prevent enforcement of certain federal drug laws; and

Whereas, H.R. 2943 (111<sup>th</sup> Congress), introduced by Representative Barney Frank (D-MA), would legalize the sale, possession, and use of marijuana; and

Whereas, S. 714 (111<sup>th</sup> Congress), introduced by Senator Jim Webb (D-VA), would establish a “National Criminal Justice Commission” to review overall criminal justice policy in the United States, and would direct that commission to “restructure the approach to criminalization of, and incarceration as a result of the possession or use of illegal drugs” leading to a softening of drug policy; and

Whereas, H.R. 3245 (111<sup>th</sup> Congress), introduced by Representative Bobby Scott (D-VA), would significantly reduce penalties for the sale and possession of crack cocaine; therefore be it

RESOLVED, That the United States Congress has an obligation to support the health and welfare of children and the safety of our communities by strongly resisting efforts to weaken drug and other criminal laws that have proven to be effective at reducing crime and drug use; and be it further

RESOLVED, That the United States Congress should support efforts that would seek to assist families to foster dialogue that illegal drug use and substance abuse is socially unacceptable, and continue to support community-based

prevention programs that represent the views and ideology of the vast majority of American citizens; and be it further

RESOLVED, That the 2010 National Drug Control Strategy developed by the Office of National Drug Control Policy, consistent with the primary responsibility of the federal government to provide for the safety, security, and welfare of its citizens, must reflect a balanced drug policy that emphasizes the importance of the enforcement of drug laws and rejects legalization and the concepts of “decriminalization,” “harm reduction,” and “medical marijuana.”

*Approved September 17, 2009 - San Diego, CA*

The screenshot shows the ONDCP website with the following elements:

- Header:** ONDCP Office of National Drug Control Policy. Navigation links: Home | About | Site Map | Contact. Search bar with 'GO' button and 'Search Help' link.
- Left Navigation Menu:** About (Staff Bios, Authorizing Legislation, FOIA Requests, Clearinghouse, Internships, Employment, ONDCP Sponsored Sites, Stay Connected, FAQs), Policy, Prevention, Treatment, Market Disruption, Drug Facts, International, State & Local, Publications, Press Room.
- Main Content Area:** [Home](#) | [About](#) | Authorizing Legislation. 

## AUTHORIZING LEGISLATION

**The Anti-Drug Abuse Act of 1988** established the creation of a drug-free America as a policy goal. A key provision of that act was the establishment of the Office of National Drug Control Policy (ONDCP) to set priorities, implement a national strategy, and certify federal drug-control budgets. The law specified that the strategy must be comprehensive and research-based; contain long-range goals and measurable objectives; and seek to reduce drug abuse, trafficking, and their consequences. Specifically, drug abuse is to be curbed by preventing young people from using illegal drugs, reducing the number of users, and decreasing drug availability.

**The Violent Crime Control and Law Enforcement Act of 1994** (PDF) extended ONDCP's mission to assessing budgets and resources related to the National Drug Control Strategy. It also established specific reporting requirements in the areas of drug use, availability, consequences, and treatment.

**Executive Order No. 12880 (1993)** and **Executive Orders Nos. 12992 and 13023 (1996)** assigned ONDCP responsibility within the executive branch of government for leading drug-control policy and developing an outcome-measurement system. The executive orders also chartered the President's Drug Policy Council and established the ONDCP director as the president's chief spokesman for drug control.

**The Drug Free Communities Act of 1997** authorized the Office of National Drug Control Policy to carry out a national initiative that awards federal grants directly to [community coalitions](#) in the United States. Such coalitions work to reduce substance abuse among adolescents, strengthen collaboration among organizations and agencies in both the private and public sectors, and serve as catalysts for increased citizen participation in strategic planning to reduce drug use over time.

**The Media Campaign Act of 1998** directed ONDCP to conduct a [national media campaign](#) for the purpose of reducing and preventing drug abuse among young people in the United States.

**The Office of National Drug Control Policy Reauthorization Act of 1998** expanded ONDCP's mandate and authority. It set forth additional reporting requirements and expectations, including:
- Right Sidebar:**

### Blog News

  - [Guest Blog: A Holiday Warning -- Driving Under the Influence of Drugs is Dangerous](#)  
Thu, December 24, 2009 11:07 AM
  - [ONDCP Guest Blog: STOP DUI "CARING ENOUGH TO MAKE A DIFFERENCE!"](#)  
Wed, December 09, 2009 9:27 AM
  - [Director Kerlikowske Sounds the Drugged-Driving Alarm](#)  
Mon, December 07, 2009 12:57 PM

[More Blog News](#)

### FAIR Act

Pursuant to the [Federal Activities Inventory Reform \(FAIR\) Act](#), be advised that the Office of National Drug Control Policy (ONDCP) does not perform any commercial activities by in-house employees. [more](#)

# 2010 Member of the House, Member of the Senate Awards

The NNOAC has been actively involved with Congress and Administration on a myriad of issues including the continuation of adequate funding in the Byrne JAG and COPs grants, opposing medical marijuana and other legalization efforts, controlling precursors, supporting RISS and other information sharing programs, increasing funding for the National Guard's Counterdrug efforts and working to change or oppose the Webb Crime Commission bill. The NNOAC has always been proud that unlike many organizations, who issue large numbers of awards to members of congress simply to garner favor, we issue one award to a member of the Senate and one to a member of the House and we only bestow those awards if they are truly deserved. After careful consideration it is with great pleasure that the NNOAC award Senator Amy Klobuchar of Minnesota (D), and the House Award to Congressman Lamar Smith of Texas, (R-21st) who is the Ranking Member of the Committee on the Judiciary. Both of these outstanding members of Congress have demonstrated their support for many of the NNOAC's core issues and both have been approachable and helpful.

**Congressman Lamar Smith** (below) has consistently and steadfastly supported efforts to maintain and increase funding for the Byrne JAG program, both through the appropriations process and last year's re-authorization of the program. He has a long history in the House of supporting effective drug policies, including as a member of the Speaker's Task Force for a Drug-Free America back in the 1990s and a member of the House Drug Policy Caucus. This year he introduced an amendment to the Interior Appropriations bill that would allocate \$25 million to the Forest Service to eradicate marijuana on Forest Service land. He worked successfully with bipartisan supporters to win approval. During the floor debate on the amendment, Rep. Smith highlighted the importance of getting a handle on this critical issue not only to deny revenue to drug cartels, but also to protect law enforcement officers who carry out enforcement operations



in these remote areas, often in the face of heavily armed criminals. Rep. Smith and his staff have been vigilant in keeping the NNOAC informed about the House Judiciary Committee's activities on issues of importance to the coalition, and he asked us to testify before the committee in May of last year on the issue of crack/powder sentencing. Recently recognized by the National Journal as one of the 100 most influential people in Washington, Congressman Smith is known as an effective, level-headed, and considerate legislator with an impressive record developed over his 23-year tenure in the House. He represents the 21st District of Texas, which covers several counties in the heart of Texas stretching from Austin down to San Antonio. His commitment to enhancing laws that improve the safety of his district, his state, and the nation, including his commitment to strong, balanced drug policies that recognize the importance of law enforcement, prevention, education, and effective addiction treatment, make him a worthy recipient of the 2010 Member of the House award.

**Senator Amy Klobuchar** (below) spoke to NNOAC's annual delegates meeting in Washington last year and gave a rousing, entertaining, and supportive speech. She speaks from the heart when it comes to issues of drug abuse and addiction and the importance of doing all we can to protect our citizens from drug traffickers, gangs, and the disease of addiction. In her first term as a US Senator, Senator Klobuchar has consistently supported programs and policies that advance sound public safety and drug policies. She has been one of the most steadfast supporters of the Byrne JAG program, including as a cosponsor of the Byrne JAG reauthorization bill that passed in 2008. In negotiations over legislation to form a crime commission, Senator Klobuchar's staff has been open to and has embraced law enforcement views to improve the bill. Senator Klobuchar has a unique understanding of law enforcement issues. Before being elected to the Senate, Senator Klobuchar served 8 years as chief prosecutor for Hennepin County, Minnesota. During her time as the elected DA and continuing during her tenure in the US Senate, she has worked to increase resources for methamphetamine enforcement and prevention. Her distinguished law enforcement experience and her consistent dedication to improving the ability of law enforcement personnel – including drug enforcement officers – to effectively and safely carry out their responsibilities makes Senator Amy Klobuchar a worthy recipient of the NNOAC Member of the Senate award.





## HISTORY OF THE NATIONAL NARCOTIC OFFICERS' ASSOCIATIONS COALITION

Since the beginning of the drug epidemic in the 1960s, law enforcement officers in many states have formed statewide narcotic officer associations. Most of these associations are involved in providing drug enforcement training for law enforcement officers and drug resistance education to the public. Additionally most associations worked closely with their own state legislatures and criminal justice policy organizations to develop strong drug laws and policies. These associations have been responsible for enhancing the professionalism of narcotic enforcement.

Although many of the narcotic officers' associations were very successful in representing the needs of law enforcement officers within their own state, they realized that they were not especially effective in working with the Congress or Federal criminal justice policy agencies. It became apparent to the leadership of these state associations that they needed to come together as a combined group in order to effectively represent narcotic officers at our nation's capital.

During 1994, the Funding for the Edward Byrne Memorial Program was removed from the administration's budget. This funding was crucial for the continuation of many local and state drug enforcement programs. This was the catalyst for the foundation of the National Narcotic Officers' Associations' Coalition (NNOAC). The NNOAC was created in July of 1994 in Chicago, Illinois, when the leadership of many of the nation's state narcotic officers' associations came together as part of an effort to re-establish the Edward R. Byrne Memorial Fund. As a direct result of the NNOAC's efforts and the efforts of many other concerned groups, funding was restored to this vital program.

The NNOAC is currently comprised of 36 individual state narcotic associations, the six RISS projects and the Territory of Puerto Rico representing more than 50,000 law enforcement officers from across the nation. It serves as an umbrella organization, coordinating the efforts of these associations in our nation's capital. Each member association appoints a delegate to represent them at the NNOAC Board meetings. With, "one association, one vote," every association receives equal representation regardless of the size of their association. The NNOAC is managed by an Executive Board, which consists of a president, vice president, secretary, treasurer and executive director. Those positions are elected from within the ranks of the appointed delegates. The president appoints committees such as membership, drug policy and website.

The NNOAC represents its member associations by monitoring all relevant Federal legislation and policy. The Coalition focuses on domestic and international drug-related crime issues by developing and maintaining relationships with the Office of National Drug Control Policy, the Drug Enforcement Administration, the Regional Information Sharing Systems (RISS) and the National Guard Counter Drug Program and all other relevant agencies and programs.

The NNOAC allows state and local narcotic officers' associations to work through their congressional delegations allowing for a unified voice in the nation's capital. The Coalition actively researches, monitors, and supports legislature initiatives designed to increase the effectiveness of narcotic enforcement and law enforcement in general.

Over the past eight years the NNOAC has been very successful in representing narcotic officers from its member associations. Our successes have included restoration of the full funding for the Edward Byrne Program in 1994, and providing support which resulted in the passage of legislation regarding the ban of assault weapons, the administration's Crime Bill. The NNOAC has participated in policy meetings and conferences with other law enforcement organizations and have been active participants in the preparation of ONDCP's National Drug Control Strategy, the Department of Justice's National Methamphetamine Strategy, and DEA's National Heroin Strategy.

The NNOAC has also been responsible for increasing the awareness of the Administration and Congress regarding state and local drug enforcement issues. NNOAC delegates have testified before the U.S. House of Representatives and the U.S. Senate on a variety of drug issues, including: The Byrne hearings, asset forfeiture, minimum mandatory sentencing, medical marijuana, funding for the National Guard and the Certification of Mexico. NNOAC delegates have also participated as briefing team members for congressional study trips. In addition, a member of NNOAC was part of the President's Law Enforcement Steering Committee, which consists of national law enforcement groups. This committee is responsible for advising the president on key law enforcement issues. NNOAC serves on the ONDCP committee to develop the National Drug Control Strategy, on the Advisory Committee for the Counter-Drug Intelligence Executive Secretariat for the implementation of the Central Counter-Drug plan. NNOAC also serves on the Law Enforcement Intelligence Forum (LEIF) which advises the U.S. Department of Justice, Bureau of Justice Assistance on Regulations regarding the collection and distribution of criminal intelligence information and serves on the committee for National Model Drug Laws.

As the NNOAC continues to grow, so will its participation in the legislative and policy areas. To learn more about the NNOAC and our positions regarding federal drug policy and legislation, please visit our website at [www.natlnarc.org](http://www.natlnarc.org).



### Below is a list of NNOAC's goals and objectives:

- To ensure that the Edward R. Byrne Memorial Fund is fully funded in order to maintain the multi-jurisdictional drug task forces, which are the backbone of narcotics law enforcement.
- To maintain, increase, and intensify drug asset revenue sharing – the most important tool that narcotic law enforcement has today.
- To assist in the preparation of the National Drug Strategy.
- To place more emphasis on the domestic side of the drug strategy by increasing state and local level involvement on the direction taken in the fight against drugs.
- To increase unification, networking, and act as a liaison for the exchange of information.
- To have an impact on legislation affecting narcotic officers and narcotic enforcement in the United States.
- To act as a conduit for the exchange of information, intelligence, and training guidelines affecting narcotic enforcement.
- To identify and refer members to quality training for narcotic law enforcement officers to ensure their safety and effectiveness.
- To act as a resource for states that want to establish a narcotics officers association.

# FALL CONFERENCE 2009

SAN DIEGO DELEGATION MEETING



*WSIN Registration*



*Dinner on the USS Midway hosted by the California Narcotics Officers Association*



*California Division of Justice Honor Guard*





# FALL CONFERENCE

SAN DIEGO DELEGATION



*Chief William Lansdowne, San Diego Police Department*



*Chief Tom Manning, San Diego District Attorney's Office, Narcotic Division*



*Sheriff William D. Gore, San Diego Sheriff's Department*



*CNOA President Gil VanAttenhoven and NNOAC President Ron Brooks*



*Mr. John Redman, Executive Director Californians for Drug Free Youth*



*General Barry R. McCaffrey, USA (Ret) and Keith Kamita, Hawaii*



*Chief John Gaines, California Department of Justice*

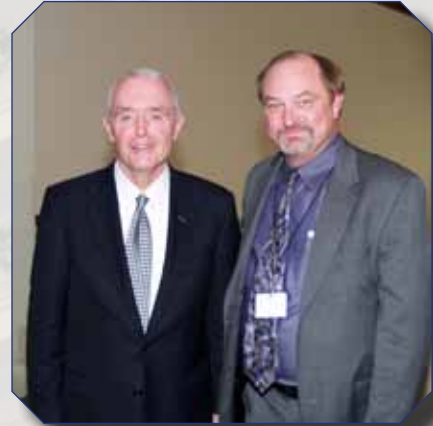


# CONFERENCE 2009

CONFERENCE MEETING



*Colonel Perry Cubeta, Division Chief National Guard Bureau Headquarters*



*President Ron Brooks presenting General Barry R. McCaffrey the Presidents Award*



**NNOAC 2009 FALL CONFERENCE, SAN DIEGO, CA**

KNOA Officials meet with Former Director of DNDICP General Barry McCaffrey, September 17, 2009.

Left to Right: Tommy Loving, Executive Director, KNOA, General Barry McCaffrey, Former Director, Office of National Drug Control Policy, Dave Keller, President, KNOA and Mike Brookitt, Secretary, KNOA.





# FALL CONFERENCE 2009

SAN DIEGO DELEGATION MEETING





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08/21/2009 - 01/05/2010

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Advanced Orthogonal Chiropractic  
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Beckley & Madden  
Bob's Beverage  
Brackman & Company Inc.  
Brett A. Bishard Excavating  
Brosz Engineering  
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C W S Incorporated  
Cam-Scott International, Inc.  
Cellular Connection  
Chase & Associates Inc.  
Comprehensive Health Services Intl. Inc.  
Cookies Inn  
Copperhead Corp.  
Coteau Grain & Seed  
D J B Inc.  
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Gianni Floro Attorney At Law

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# NATIONAL POLICE WEEK

*Flag at half-staff for  
Peace Officers Memorial  
Day, May 15. Special  
thanks to the National  
Law Enforcement Officers  
Memorial Foundation for  
their contribution.*

# 2010

## OFFICIAL DATES

### MAY 9-15, 2010



\*\*\* EVENTS IN WASHINGTON, D.C WILL BE HELD FROM MAY 13-MAY 16 \*\*\*

## NATIONAL POLICE WEEK ACTIVITIES IN WASHINGTON, D.C.

WEDNESDAY, MAY 12  
EARLY ARRIVAL DAY

THURSDAY, MAY 13  
OFFICIAL ARRIVAL DAY  
22ND ANNUAL CANDLELIGHT VIGIL AT THE  
NATIONAL LAW ENFORCEMENT OFFICERS MEMORIAL

FRIDAY, MAY 14  
FIRST DAY - NATIONAL POLICE SURVIVORS' CONFERENCE  
ALEXANDRIA, VA

SATURDAY, MAY 15  
NATIONAL PEACE OFFICERS' MEMORIAL SERVICE  
UNITED STATES CAPITOL

SUNDAY, MAY 16  
SECOND DAY - NATIONAL POLICE SURVIVORS' CONFERENCE

MONDAY, MAY 17  
OFFICIAL DEPARTURE DAY

# Leadership – A Dynamic Art

Leadership is, without a doubt, the most dynamic art in existence today; it always has been and it always will be. The art of leadership is one of the most important aspects, if not the most important aspect, in the success of this great country of ours, the United States of America. I believe the American way of life, although not perfect, is the greatest way of life in the world today, and is so great and successful because of our ideal of leadership.

Leadership is such a dynamic art because of the interaction of so many principles and concepts, like values, commitment, professionalism, trust, responsibility, accountability, and decision-making. Leadership is actually an oxymoron of sorts – leading is not easy, but it is actually fairly simple. If leading were easy, anyone would be able to do it. It only seems easy on those days, few and far between, when everything goes as planned. Yet things can happen, even on those easy, well-planned days, that will make the plan

irrelevant and ineffective. That's when good leadership is required to make the necessary decisions to adjust the plan to ensure success in the end. On the other hand, leading is fairly simple if we understand and effectively employ the previously mentioned principles and concepts of leadership.

It is also very important to understand that the art of leadership is vastly different from the concept of management. What is it that clearly differentiates leadership from management? The line that separates leading from managing is based on interaction with people. You see, someone who is a “manager” manages things – like money, materials, transportation, food and schedules – and tells people what to do in order to accomplish that. Managers have subordinates. Someone who is a “leader” motivates and inspires people. Leaders have followers. Good managers do



Col. McKnight

*Continued on next page*

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Continued from previous page

## - A Dynamic Art, cont.

My DVD is NOW READY FOR YOU.



### “Leading on the Tough Days”

is available for purchase. This DVD contains a 1-1/2-hour, condensed version of my normal 4-hour speaking presentation. It focuses on the subject areas of Leadership, Commitment, Homeland Security, and Patriotism... and of course some references to Somalia 1993 (Black Hawk Down). I am extremely pleased and honored to share some of my thoughts with you, and hope you will feel better informed and highly enthused about the state of our great country. We must understand that maintaining this greatness associated with our freedoms and privileges as Americans is an awesome challenge that requires a special commitment to sacrifice, if called upon. This DVD expounds on this and more.

You may purchase this DVD in person for \$20 or via U.S. mail for \$25 (which includes shipping and handling). To purchase by mail, send the correct amount in cash, check, or money order to me at P.O. Box 560671, Rockledge, FL 32956-0671; also, if you would like the DVD signed and personalized with a name, please provide that information as well.

Thank you for your interest, and I truly hope you enjoy the presentation. I would certainly welcome any feedback regarding the DVD, either via e-mail or letter. Again, thank you very much.

*God Bless America!*  
*Sincerely,*  
*Danny McKnight*



things right, good leaders do the right thing. Simply put, you can “manage” things but you must “lead” people, for they are our most precious and valuable resource. I know that it is important to have good managers, but for an organization to be truly successful, it is critically important to have good leaders.

There are seven crucial values associated with leadership: Loyalty, Duty, Respect, Selfless Service, Honor, Integrity, and Personal Courage. I lived these seven values for 28-plus years in the Army. They are the cornerstone to serving in the Army, both personally and professionally. The Army, for me, was not just a job; it was a way of life, as a professional soldier, officer and leader. My ability as a leader was continuously developed throughout my military career. However, the significance of these seven values in leadership is not unique to the Army, or even to the military; I believe they are essential to everyday life.

Now, let’s take a closer look at just one of those seven values. Integrity is truly in a special category because of its overwhelming impact on people, especially people as leaders. Integrity is something each of us has from the moment we arrive in this world; it makes you who you are as a person. Integrity is something that nobody can ever take from you; you can only give it up by negotiating and comprising it. Your integrity must be absolutely the most non-negotiable value of all. Now, realistically, we know there are those who will compromise their integrity, for whatever reason – not a huge ethical or moral compromise, just a “small” compromise to make something easier in some way. I firmly believe that even a “minor” compromise of your integrity changes who you are as an individual, and not for the better; you are not the same person afterwards. Furthermore, when you compromise once, it is generally easier to do it a second time, a third time... and before long, your integrity is no longer in existence. Remember, your integrity is yours and yours alone, and must be absolutely non-negotiable.

I can honestly say that, during my more than 28 years in the military, I worked for some people who were good leaders and others who were not. However, when I look back at my military career, I realize that I was blessed to work for many more good ones, and was influenced by an abundance of great leadership. There were five



special leaders who had more influence on me and on my leadership ability than they even realize. Their impact was so significant because there were certain constants that permeated all of their leadership styles: lead by example, be honest and forthright with those you lead, do the right thing, exhibit personal courage in your decision-making, and respect the people you are privileged to lead. I also had the opportunity to work for just a few bad leaders along the way. Their impact was equally important, in that I learned leadership styles I did not want to emulate. Generally stated, these leaders were more interested in their own success rather than the success of their subordinates and the organization. Obviously, my goal in developing my personal leadership philosophy and style was to utilize the positive aspects while avoiding the negative ones.

To truly comprehend this dynamic art of leadership, it is important to understand the myriad of things that may contribute to being a good leader. Despite some shortcomings along the way, I do consider myself a pretty good leader. □



*Now, for a brief introduction to my soon to be released book:*

### **IN THE STREETS OF MOGADISHU**

**M**y writing addresses the intense combat situation commonly referred to as the Battle of the Black Sea or Black Hawk Down. However, this book addresses much more than just that battle...from leadership (conceptually, personally and professionally) to decision-making to the impacts of politics on military operations to various aspects of combat operations in Mogadishu by Task Force RANGER. The discussion of leadership and decision-making involves all levels, from the Commander-in-Chief (President) down to the Sergeants in Task Force RANGER... some points of discussion are positive and some are negative. It provides the reader a better understanding of the privilege associated with leading our American Soldiers, most especially in combat. This book describes leadership what can best be called the “best” and “worst” of times. The “best” is seeing American soldiers perform in combat far beyond any normal expectation (far surpassing the norm), but the “worst” is seeing how combat can involve American soldiers having to make the ultimate sacrifice for a comrade and their country. This writing also broaches the subject of decision-making regarding military operations, especially combat operations. Most simply stated, it is the soldier-leader on the ground that makes the life or death decision in combat operations like encountered in the streets of Mogadishu in 1993. Yes, the soldier-leader who is at the “tip of the spear” makes the truly critical decisions not the politician sitting in the easy chair in the air-conditioned office in Washington, D.C.

“In the Streets of Mogadishu” is my personal and professional accounting of the events associated with Task Force RANGER from its beginning to its end while paying proper tribute to those who truly gave their all.

*My book is scheduled for release in the spring of 2010.*



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In conjunction with Concerns of Police Survivors



NATIONAL LAW ENFORCEMENT OFFICERS MEMORIAL FUND

# RESEARCH BULLETIN

DEC. 2009

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## Law enforcement officer deaths: Preliminary 2009

### A Tale of Two Trends: Overall Fatalities Fall, Fatal Shootings on the Rise

2009 was a tale of two trends in law enforcement fatalities in the United States. Preliminary data from the National Law Enforcement Officers Memorial Fund show that officer deaths declined 7 percent, from 133 in 2008 to 124 in 2009. That is the fewest line-of-duty deaths since 1959, when there were 108. The 2009 reduction was driven largely by a steep drop in traffic-related deaths (see page 4). After reaching a record high of 83 in 2007, traffic-related fatalities have fallen by one-third over the past two years. Still, for the 12th year in a row, more officers died in traffic-related incidents in 2009 than from any other single cause of death.

The encouraging news on traffic fatalities is offset by a disturbing rise in the number of officers shot and killed in 2009. Firearms-related fatalities increased 23 percent, to 48 in 2009, from 39 in 2008. The number of officers who died from other duty-related causes declined slightly in 2009.

Interestingly, just one female officer was killed in 2009, compared with 13—or nearly 10 percent of all fatalities—in 2008.

2000-2009 was one of the safer decades in recent law enforcement history, although it also saw the deadliest single day for U.S. law enforcement: September 11, 2001, when 72 officers were killed in the terrorist attacks on America. An average of 162 officers a year died in the 2000s, compared with 160 a year in 1990s, 190 in the 1980s, and 228 in the 1970s, which remains the deadliest decade for U.S. law enforcement.

Total fatalities: 1959-2009



The statistics released by the National Law Enforcement Officers Memorial Fund, in conjunction with Concerns of Police Survivors (C.O.P.S.), are preliminary data and do not represent a final or complete list of individual officers who will be added to the National Law Enforcement Officers Memorial for 2009.

#### Multiple-fatality shootings shock law enforcement in 2009

Nearly one-third of this year's firearms-related fatalities—15 deaths in all—occurred in just five incidents in which more than one officer was fatally shot by the same gunman.

**March:** four Oakland (CA) Police officers killed following a traffic stop and subsequent barricade situation.

**April:** three Pittsburgh (PA) Police officers ambushed by a heavily armed gunman wearing a bullet-resistant vest as the officers responded to a domestic disturbance call.

**April:** two Okaloosa County (FL) Sheriff's deputies gunned down while trying to arrest a domestic violence suspect.

**July:** two Seminole County (OK) Sheriff's deputies fatally shot while attempting to serve an arrest warrant.

**November:** four Lakewood (WA) Police officers executed in a local coffee shop as they planned their upcoming shift.

*Incidents in which more than one officer was shot and killed*

	Incidents	Deaths
2009	5	15
2008	2	4
2007	6	13
2006	1	2
2005	2	4
2004	6	13
2003	5	10
2002	2	4
2001	4	8
2000	2	4





**Trends in firearms-related fatalities: 1959-2009**



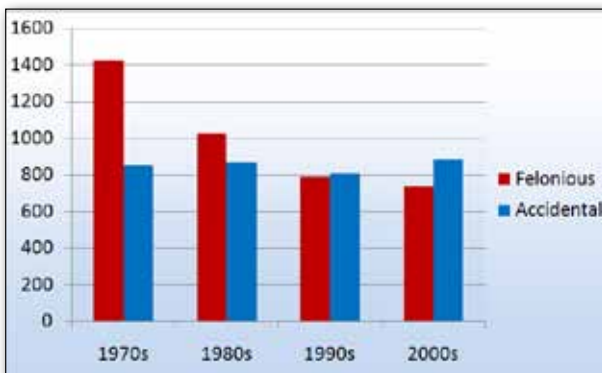
While the 48 firearms-related deaths in 2009 was a 23 percent increase over 2008, it is important to keep that number in some perspective. The 39 gunfire deaths in 2008 represented the lowest annual figure in more than five decades. The preliminary figure for 2009 was still lower than all but three years during that time period: 1959 (45), 1999 (46) and 2008. The 2009 figure was 14 percent lower than the average annual number of firearms-related deaths over the previous 10 years, and it was 69 percent lower than the 1973 figure of 156 gunfire deaths, which was the highest in the past five decades.

**Circumstances of fatal law enforcement shootings: 2009**

Once again, responding to domestic disturbance calls proved to be particularly dangerous for America’s law enforcement officers during 2009. Almost 23 percent of the year’s firearms-related deaths—11 in all—involved domestic disturbance calls. Unprovoked ambush attacks claimed another six officers’ lives. Fewer than 10 percent of the firearms-related deaths involved traffic stops, a lower percentage than in recent years.

Domestic disturbance call	11
Ambush	6
Disturbance call (non-domestic)	5
Traffic stop or pursuit	4
Robbery-related	4
Tactical situation (barricade, hostage, etc.)	4
Attempting other arrest (excl. robbery, burglary)	3
Accidental	2
Burglary-related	2
Handling/transporting prisoners	2
Investigative activity (surveillance, searches, etc.)	2
Drug-related	1
Handling mentally deranged persons	1
Investigating suspicious persons/circumstances	1

**Felonious vs. accidental officer deaths**

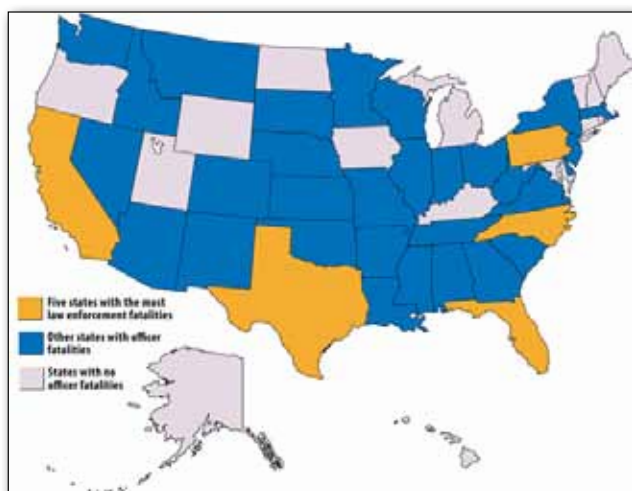


The past four decades have seen a dramatic shift in the distribution of felonious vs. accidental deaths among law enforcement officers. In the 1970s, 62 percent of all officer deaths were felonious killings; in the 1980s, the figure was 54 percent. During the 1990s, accidental and felonious deaths were nearly equal. By the 2000s, accidental deaths had surpassed felonious killings, as proportionally more officers died on roadways than were killed by gunfire. In 2009, however, officers killed in felonious circumstances (49 percent) nearly equaled accidental deaths (51 percent), reflecting the increase in firearm-related deaths.

2009 figures are preliminary and subject to change.



## Geographic distribution of officer fatalities: 2009



Thirty-five states and Puerto Rico experienced officer fatalities during 2009. For the third year in a row, Texas, Florida and California had the most fatalities—a combined total of 28, or 23 percent of the national total. For the second consecutive year, Pennsylvania was among the top five states, with seven fatalities in both 2008 and 2009. Washington state, which had two officer deaths in 2008, experienced six fatalities in 2009—the largest percentage increase. Six federal law enforcement officers died in 2009, including three DEA special agents killed in a helicopter crash in Afghanistan while conducting counter-narcotics operations.

State	Number of Fatalities	State	Number of Fatalities
TX	11	IL	2
FL	9	LA	2
CA	8	MA	2
NC	7	MS	2
PA	7	SC	2
WA	6	TN	2
AL	5	AZ	1
NY	5	CO	1
GA	4	DE	1
IN	4	KS	1
MN	4	MT	1
NV	4	NE	1
AR	3	NJ	1
MO	3	SD	1
NM	3	WI	1
OH	3	WV	1
OK	3	PR	2
VA	3	Federal	6
ID	2	<b>TOTAL</b>	<b>124</b>

## Demographic profile of officers killed: 2009

<b>Race/Ethnicity</b>	
Caucasian	102
Hispanic	13
African American	8
Asian American	1
<b>Gender</b>	
Male	123
Female	1
<b>Average Age</b>	39
<b>Average Years of Service</b>	10.5

## Causes of law enforcement officer fatalities: 2008 vs. 2009

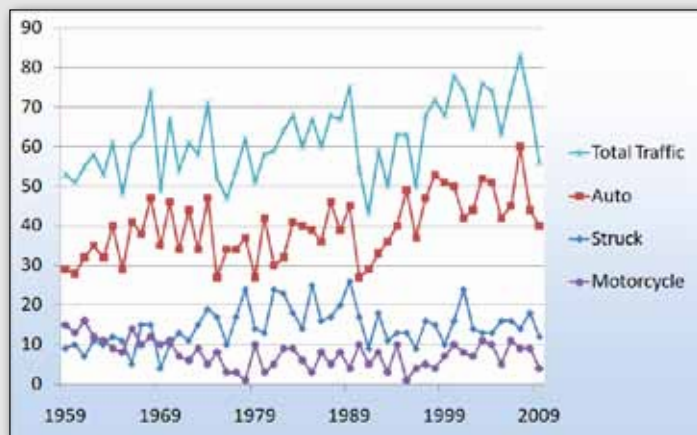
	2008	2009
<b>Traffic-related</b>		
Automobile crash	44	40
Struck (outside vehicle)	18	12
Motorcycle crash	9	4
<b>Subtotal:</b>	<b>71</b>	<b>56</b>
<b>Firearms-related</b>		
	39	48
<b>Other</b>		
Physical-related incident	13	16
Helicopter crash	2	4
Stabbing	1	0
Bomb-related	2	0
Aircraft accident	1	0
Beating	1	0
Drowned	1	0
Electrocution	1	0
Train accident	1	0
<b>Subtotal:</b>	<b>23</b>	<b>20</b>
<b>TOTAL</b>	<b>133</b>	<b>124</b>



2009 figures are preliminary and subject to change.



**Encouraging news on traffic-related fatalities**



2009 figures are preliminary and subject to change.

After peaking at 83 deaths in 2007, the number of law enforcement officers killed on U.S. roadways continued to decline in 2009. The preliminary total of 56 traffic-related deaths in 2009 was 21 percent lower than the 2008 figure, and was the lowest annual number of traffic deaths since 1996.

All three major categories of traffic-related fatalities decreased between 2008 and 2009. Automobile accidents fell from 44 to 40; motorcycle crashes, from 9 to 4; and officers struck and killed while outside their vehicles, from 18 to 12. The latter number is encouraging, as it suggests more motorists are paying attention to emergency vehicles stopped by the side of the road and heeding the “move over” laws that have been enacted in all but a few states.

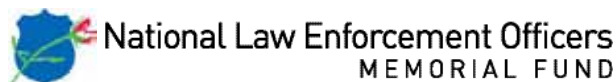
This **Research Bulletin** was produced by the National Law Enforcement Officers Memorial Fund, in conjunction with Concerns of Police Survivors.

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Suzie Sawyer  
 Executive Director

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# The Coalition

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*NNOAC Delegates toured the San Ysidro Mexico border crossing.*



*Department of Homeland Security, Customs and Border Patrol Agents conducted the tour.*





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# The Coalition

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*A vehicle seized at the crossing coming from Mexico with Crystal Meth and Cocaine.*





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**NNOAC 2009 FALL CONFERENCE, SAN DIEGO, CA**

KNOA Officials meet with Director Kerlikowske,  
 September 18, 2009

Left to Right: Dave Keller, President, KNOA; R. Gil Kerlikowske,  
 Director, Office of National Drug Control Policy, and  
 Tommy Loving, Executive Director, KNOA.

